

ADDITION OF TAX APPEAL PROVISIONS TO THE SAN DIEGO MUNICIPAL CODE

Mara W. Elliott
Deputy City Attorney
Office of the San Diego City Attorney
March 21, 2012



Section 22.1708 would:

- Distinguish between the administrative procedure used to challenge the amount of a tax assessment and the process used to challenge the legality of a City tax, penalty, or assessment;
- Make clear that a claimant cannot sue the City to prevent or enjoin the collection of a tax unless the claimant first:
 - pays the disputed tax, interest, and penalties;
 - exhausts administrative remedies; and
 - files a properly executed government claim;
- Prohibit a claimant from bringing a class action tax claim against the City.



Section 22.1708 (a) and (b) distinguishes between the procedure for challenging the amount of a tax and the process for challenging the legality of a tax:

- To challenge the <u>amount</u> of a tax assessment, a claimant must use the administrative procedures in the San Diego Municipal Code, if any.
- To challenge the <u>legality</u> of a tax, penalty, or charge, the claimant must present a claim for refund to Risk Management using the City's claim form. This is consistent with state law.



Pay first, litigate later rule

- The California Constitution requires a claimant to pay a tax to the State before challenging the legality of the tax in court; this has long been applied to local public entities as well.
- In 2009, the Court in *City of Anaheim v. Superior Court* denied Anaheim's argument that online travel companies must pay a disputed TOT assessment before suing the city on the ground that the pay first, litigate later rule only applies to the State and not to local governmental entities.
- Cities that want claimants to pay a local tax before suing were advised to amend their municipal codes to say that.
- Section 22.1708 would require any claimant who wishes to challenge a City-imposed tax to first pay the tax. If the claimant is successful in litigation, the claimant would be entitled to a refund of the wrongfully collected tax.



Section 22.1708 Reiterates California Government Claims Act Provisions

A claimant must:

- exhaust administrative remedies;
- present a properly executed claim for a tax refund to the City; and
- wait for the claim to be rejected before suing the City.



Class Actions Claims for Tax Refunds

- The Court in Ardon v. City of Los Angeles, 52 Cal. 4th 241 (2011) held that state law allows local taxpayers to file class action tax claims against local governmental entities unless there is a "statute" to the contrary.
- Section 22.1708 would prohibit a claimant from bringing a class action tax claim against the City or any officer, employee, board, commission, or authority of the City.